



EXECUTIVE BOARD DECISION

REPORT OF:	Executive Member for Regeneration Executive Member for Resources
LEAD OFFICERS:	Director of Growth and Development Deputy Chief Executive
DATE:	8 th March 2018

PORTFOLIO/S AFFECTED:	Regeneration	Resources
WARD/S AFFECTED:	Audley, Shadsworth with Whitebirk, Little Harwood, Roe Lee, Queens Park, Highercroft	
KEY DECISION:	YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	

SUBJECT: Growth Deal 3 – Pennine Gateways Project update

1. EXECUTIVE SUMMARY
 Executive Board is being asked to approve the progression of the Growth Deal 3 “Pennine Gateways” project for delivery from April 2018 to March 2021. The project consists of three infrastructure packages:

- Furthergate: Completion of the Burnley Road link road from Red Lion Roundabout to Gorse Street and a new signalised Gorse Street junction
- North Blackburn: Brownhill roundabout upgrade, Pleckgate Road / Ramsgreave Drive junction improvements plus Whalley Old Road / Whitebirk Drive junction capacity upgrade
- South East Blackburn: Haslingden Road highway improvements including widening and upgraded roundabouts at major access points plus new a new link road to Link Blackamoor Road with Roman Road

The Pennine Gateways project will support the sustainable delivery of new homes, new businesses and jobs in the three growth areas of the Borough whilst contributing to alleviating congestion.

The project has been approved in principle by the Lancashire Enterprise Partnership (LEP) for funding and was given “Programme Entry” in Spring 2017 as part of Central Government’s Growth Deal 3 announcement. Majority funding for delivery comes via the LEP with physical and financial completion required by March 2021.

2. RECOMMENDATIONS
 That the Executive Board:

1. Approves the progression of the project and the associated infrastructure packages
2. Approves the commencement of land and property negotiation relating to the project
3. Notes that further reporting will be made, before the application for Full Approval is made for each project package to the LEP
4. Notes that funding for the project will be via the Council’s Local Transport Plan and the LEP
5. Gives approval to the Director of Growth and Development in consultation with the Executive Member for Regeneration to make amendments to the project.

3. BACKGROUND
 The Lancashire Enterprise Partnership has secured £320 million from the Government's Local

Growth Fund to support economic growth in the area through the Growth Deal. The Lancashire Growth Deal as agreed with Government aims to realise the growth potential of the whole of Lancashire, building on key local economic assets and high-value business clusters.

The deal will help to:

- Create up to 11,000 jobs and 3,900 new homes
- Attract £1.2 billion of new private sector investment to Lancashire

The Pennine Gateways project contributes significantly to the “Releasing Growth Potential” priority of the LEP, through essential transport improvements to motorway junctions and railway lines as well as building new roads which support job creation and enable the release of more land for homes and businesses.

4. KEY ISSUES & RISKS

The Pennine Gateways project will deliver key transport infrastructure improvements at three of the main gateways into Blackburn with Darwen off the M65 motorway at junctions 4, 5 and 6. Investment at these adjoining gateways will extend the concept of the Hyndburn – Burnley – Pendle Growth Corridor to the M65 Growth Corridor and will release the potential of a number of adjacent strategic sites to attract and accelerate new development opportunities. Major transport improvements will act as a catalyst for new housing and commercial development, contributing to the delivery of the Council’s adopted Local Plan targets for new homes, businesses and jobs.

Package 1: Furthergate

- Completion of the Burnley Road Link Road
- Phase 2 Red Lion roundabout (Kenyon’s Haulage) to Gorse Street (Tesco) which includes a new piece of highway infrastructure to further open up surrounding land for employment
- Site access improvements - improved Gorse Street / Burnley Road signalised junction arrangements
- Enables future development of Council owned land bounded by the existing Burnley Road and the Leeds Liverpool Canal and improved access to Greenbank Industrial Estate and Imperial Mill areas
- Stubs into new development plots along the alignment to be constructed including direct access into Thornley Avenue
- New signage to advertise existing businesses proposed at the ends of Burnley Road
- Land is in full Council ownership
- Side Roads and Stopping Up Orders to be progressed
- Consultation with statutory undertakers now underway
- Planning for phase 1 and phase 2 already obtained. Update to Planning Committee will be provided
- Detailed design progressing
- Strategic Outline Business case to be submitted to the LEP before Full Approval
- Procurement: via Council’s Developer Framework for Civil Engineering projects
- Costs £4m, £3.6m LEP, £0.4m BwDBC
- Programme: Executive Board June 2018, TfL Committee 5th June 2018, LEP Board 26th June 2018
- Construction July 2018 - April 2019

Package 2: North Blackburn

- Brownhill Roundabout upgrade and Whalley New Road parking amendments / bus stop formalisation
- Pleckgate Road / Ramsgreave Drive junction improvements and signal systems renewal
- Whitebirk Drive / Whalley New Road signal renewal and stacking capacity upgrades
- Associated sustainable transport improvements for walking and cycling

- Permitted development within highway boundaries
- All associated land and property in Council ownership
- Detailed design progressing
- Strategic Outline Business Case to be submitted to the LEP before Full Approval
- Procurement: package to be delivered by the Council Highways Department
- Costs: £2.6m, £2.3m LEP, £0.3m BwD
- Programme: Council Executive Board 13th September 2018, TfL Committee 16th October 2018, LEP Board 6th November 2018
- Construction: January 2019 - October 2019

Package 3: South East Blackburn

- Haslingden Road highway improvements – widening between Guide and Old Bank Lane to 3 / 4 lanes and upgraded roundabouts at major access points
- Blackamoor Link Road – 2 new junctions plus new highway linking Blackamoor Road with Roman Road to open up site for development
- Addresses Blackamoor designated Air Quality Management Area issues
- Purchase of land to facilitate widening on the corridor: discussions to progress with property and landowners including Eurogarages and Royal Blackburn Hospital/East Lancashire NHS Trust. Intention to purchase required landholdings by agreement with further reporting to the Council at the appropriate stage
- Alternative off-street parking provision for Haslingden Road residents
- Potential for developer contributions to the package in relation to Blackamoor Link Road
- Applications for Planning will be submitted for new sections of highway
- Procurement via Council's Developer Framework for Civil Engineering projects
- Strategic Outline Business Case to be submitted to the LEP before Full Approval
- Costs: £6.8m, £6.1m LEP, £0.7m BwD
- Programme: Council Executive Board May 2019, TfL Committee / LEP: June 2019
- Construction (60 weeks): July 2019 - Sep 2020

5. POLICY IMPLICATIONS

All schemes proposed directly accord with the Local Transport Plan 3 2011 – 2021 Strategy and strategic objectives to:

- Support the economy
- Tackle climate change
- Increase safety and security
- Promote equality of opportunity
- Promote quality of life, health and the natural environment.

The scheme also contributes to the LTP3's cross cutting priority, to promote the management of the Council's transport assets. Equality matters are addressed at the development stage of relevant schemes.

6. FINANCIAL IMPLICATIONS

The total project cost is £13.4m with £12m of funding to be drawn down from Growth Deal 3 via the LEP. The £1.4m local contribution will come from the Council's Local Transport Plan and is profiled as follows:

Funding profile	2017/18	2018/19	2019/20	2020/21	Total
GD3 Furthergate	LEP £0m BwD £0.05m Total £0.05m	LEP £2.536m BwD £0.314m Total £2.85m	LEP £1.064m BwD £0.036m Total £1.1m		LEP £3.6m BwD £0.4m Total £4.0m
GD3 North Blackburn	LEP £0m BwD £0.05m Total £0.05m	LEP £0.4m BwD £0.25m Total £0.65m	LEP £1.9m BwD £0m Total £1.9m		LEP £2.3m BwD £0.3m Total £2.6m
GD 3 South East Blackburn	LEP £0m BwD £0.05m Total £0.05m	LEP £0m BwD £0.315m Total £0.315m	LEP £3m BwD £0.335m Total £3.335m	LEP £3.1m BwD £0m Total £3.1m	LEP £6.1m BwD £0.7m Total £6.8m
Total	LEP £0m BwD £0.15m Total £0.15m	LEP £2.936m BwD £0.879m Total £3.815m	LEP £5.964m BwD £0.371m Total £6.335m	LEP £3.1m BwD £0m Total £3.1m	LEP £12m BwD £1.4m Total £13.4m

The programme will be closely monitored to ensure full spend and any further variations or amendments will be reported via the Executive Member for Regeneration and Executive Board.

7. LEGAL IMPLICATIONS

All schemes within the programme will need to be designed and implemented in accordance with relevant highway, transport and traffic legislation; and will need to be procured in accordance with the Council's constitution and; where relevant, European directives; and any grant conditions.

8. RESOURCE IMPLICATIONS

All professional fees will be met from allocations detailed, and staff time met from existing resources. External contractors will be procured to deliver schemes that cannot be delivered by internal resources. Procurement will be in line with current best practices identified by HMEP standards.

9. EQUALITY AND HEALTH IMPLICATIONS

Please select one of the options below. Where appropriate please include the hyperlink to the EIA.

Option 1 Equality Impact Assessment (EIA) not required – the EIA checklist has been completed.

Option 2 In determining this matter the Executive Member needs to consider the EIA associated with this item in advance of making the decision.

Option 3 In determining this matter the Executive Board Members need to consider the EIA associated with this item in advance of making the decision. (*insert EIA attachment*)

10. CONSULTATIONS

Scheme consultation and information will commence in early 2018 and will seek views from residents and stakeholders on the design of the schemes. The Council's website will host a dedicated information portal for the project.

The Council has published details on the Growth Deal 3 project and advancing works via:
<http://www.blackburn.gov.uk/Pages/Transport-streets-policy-strategy.aspx>

The LEP has published information on the Growth Deal 3 project via:
<http://www.lancashirelep.co.uk/lep-priorities/growth-deal.aspx>

Detailed consultation has taken place in relation to the Furthergate package including the completion of the Burnley Road Link Road as part of the Pennine Reach major transport project, and a leaflet drop and drop-in exhibition is proposed.

In relation to North Blackburn a public consultation event was held on 20th February 2018 where members of the public were able to speak to Council Officers and Members on the proposals.

Further events are planned for South East Blackburn and Blackamoor by way of a leaflet drop and drop-in exhibition. Land and property holders are to be consulted in detail on an individual basis.

Consultations have taken place in relation to Blackamoor Air Quality Management Area and details can be found via:

<http://www.blackburn.gov.uk/Pages/Air-quality.aspx>

11. STATEMENT OF COMPLIANCE

The recommendations are made further to advice from the Monitoring Officer and the Section 151 Officer has confirmed that they do not incur unlawful expenditure. They are also compliant with equality legislation and an equality analysis and impact assessment has been considered. The recommendations reflect the core principles of good governance set out in the Council's Code of Corporate Governance.

12. DECLARATION OF INTEREST

All Declarations of Interest of any Executive Member consulted and note of any dispensation granted by the Chief Executive will be recorded in the Summary of Decisions published on the day following the meeting.

VERSION:	0.01
CONTACT OFFICER:	Mike Cliffe, Strategic Transport Manager, ext 5310
DATE:	14 th February 2018
BACKGROUND PAPER:	None